

# Children's Safeguarding Policy and Practice Advisory Committee

MONDAY, 6TH DECEMBER, 2010 at 19:40 HRS - CIVIC CENTRE.

MEMBERS: Councillors Amin, Corrick, Davies, Hare, McNamara and Rice(Chair)

#### **AGENDA**

#### 1. APOLOGIES FOR ABSENCE

## 2. URGENT BUSINESS

The Chair will consider the admission of late items of urgent business. Late items will be considered under the agenda item they appear. New items will be dealt with at Item 11 below.

## 3. DECLARATIONS OF INTEREST

A member with a personal interest in a matter who attends a meeting of the authority at which the matter is being considered must disclose to that meeting the existence and nature of that interest at the commencement of the consideration, or when the interest becomes apparent.

A member with a personal interest in a matter also has a prejudicial interest in that matter if the interest is one which a member of the public with knowledge of the relevant facts would reasonably regard as so significant that it is likely to prejudice the member' judgement of the public interest.

## 4. MINUTES (PAGES 1 - 8)

To consider the minutes of the meeting held on the 4 October 2010.

# 5. FUTURE OF THE CHILDREN'S SAFEGUARDING POLICY AND PRACTICE COMMITTEE (PAGES 9 - 12)

To consider the reconstitution of this committee and clarification of reporting lines.

# 6. CAF ACTION PLAN (PAGES 13 - 20)

To consider the CAF action plan following the CAF audit undertaken in September 2010.

## 7. EXCLUSION OF THE PRESS AND PUBLIC

That the press and public be excluded from the meeting for consideration of the items below as they contain exempt information as defined in section 100a of the Local Government Act 1972 (as amended by section 12A of the Local Government Act 1985); paras 1&2; namely information relating to any individual, and information likely to reveal the identity of an individual.

# 8. CAF AUDIT OF CASES (PAGES 21 - 32)

To consider a report back on the follow up work on the audit of common assessment frameworks which has been completed by the independent member of the committee.

# 9. EXAMPLES OF CORE AND INITIAL ASSESSMENTS (PAGES 33 - 36)

The committee to consider an example of a Core and Initial assessment.

## 10. ANY OTHER BUSINESS

Wood Green London N22 8HQ

Date of next meeting 20 January 2011

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Councillors \*Rice (Chair), \*Amin, Davies, Hare and \*McNamara

Independent

Member \*Hilary Corrick

MINUTE NO.	. SUBJECT/DECISION			
CSPPAC09	APOLOGY FOR ABSENCE (Agenda Item 1)			
	An apology for absence was submitted by Councillor Davies.			
CSPPAC10	URGENT BUSINESS (Agenda Item 2)			
	There were no items of urgent business submitted.			
CSPPAC11	DECLARATIONS OF INTEREST(Agenda Item 3)			
	There were no declarations of interest put forward.			
CSPPAC12	MINUTES (Agenda Item4)			
	The minutes were agreed as an accurate record of the meeting.	HLDMS		
CSPPAC13	<b>TERMS OF REFERENCE</b> (Report of the Assistant Director for People and Organisational Development - Agenda Item 5)			
	We noted that, when the committee was established in April 2009, it had been agreed that its terms of reference would be the subject of a review by the Cabinet Member for Children and Young People service after one year's operation. A year had subsequently passed and the terms of reference had been put forward to the June meeting of the committee. The committee had, at this meeting, requested further time to consider them as the membership of the committee had, with the exception of the independent member completely changed. After further consideration of the terms of reference the committee questioned the location of this committee as an advisory committee of the Cabinet. Clarification was sought on the original purpose for establishing this committee as a sub body of the Cabinet as its current role and function suggested more of a connection to the scrutiny function of the Council. We learned that this committee was created as a Cabinet sub committee to enable it to have prominence in the committee structure of the Council. The Cabinet is the policy and decision making body of the Council and meets on a monthly			

basis. The minutes of its sub committees are considered at these meetings and therefore information from these meetings can be widely circulated. After considering this information the chair proposed that there should be further analysis of the function and purpose of this committee and recommended it be included in the current governance review.

Understanding was sought from new members about their own role and function on the committee. The past work of the committee was referred to and members learnt that this committee provided the opportunity for them to: gain a wider knowledge of the policies being followed in safeguarding, check the work of safeguarding services through independent audit work, and allowed committee members and officers to undertake practical exercises in safeguarding such as tracking cases through the system.

## **RESOLVED**

1. That the Chair of the committee discusses with the Cabinet Member for Children and Young People and Leader of the Council the inclusion of this committee in the current governance review.

Chair

## CSPPAC14

**HARINGEY SAFEGUARDING CHILDREN BOARD** (Report of the Chair and Independent Member of the Committee – Agenda item 6)

The committee considered a report back from the chair and independent member on their attendance at the local safeguarding children board (LSCB) meeting in July. We were reminded that the local safeguarding children board is a key statutory mechanism for agreeing how the relevant organisations in each local area will cooperate to safeguard and promote the welfare of children in the particular locality and for ensuring the effectiveness of what they do. The functions of the LSCB are set out in primary legislation and regulations and therefore the role of the LSCB is complementary to that of the local children's trust. There was wide representation at the board meetings with health, police, CAFCASS, voluntary sector, probation service, local authority housing services, schools and children and young people's service all attending. The board usually consider a range of issues from individual cases concerning children i.e. serious case reviews to overarching issues such as best practice delivery, quality assurance, domestic violence training and development. It had been reported to the LSCB at this July meeting that the serious case reviews on baby Peter were planned for publication but a date had yet to be set. The written reviews were currently going through a process of anonymization. We noted past practice which had been not publishing serious case reviews but making the executive summaries along with the recommendations available to the public. The new government was changing this practice and had already made two other serious case review findings publicly available.

The committee continued with discussion about the LSCB and raised

concern about the number of attendees at these meetings. The committee were advised that, although there were a large number of attendees at the LSCB meetings, there was an executive board of the LSCB which involved the providers of services to children and this meeting did allow for focused discussion. There were also sub groups which dealt with training and policy. The committee learned that there can be different arrangements for LSCB's and the only way in which Haringey may differ to others is by having a high attendance levels at meetings from involved agencies which can have the effect of making the meetings quite large.

The chair recommended that committee members attend an LSCB meeting as this provides a useful insight into their work.

## **RESOLVED:**

That the committee note the work of the LSCB.

# CSPPAC15

**TRANSITION FROM CHILDREN'S SERVICES TO ADULT SERVICES** (Report from Independent Member of the Committee – Agenda item 7)

At the previous meeting of the committee it had been agreed that information be considered on the relationship between Children and Adult Social Care services. We now considered an Overview and Scrutiny Committee commissioned review into the transition of young people with assessed needs, from children's services to adult services in Haringey which had been completed in March 2010. The committee were advised that successful transition planning is crucially dependent on collaboration between children and adult services. Well planned transition improves clinical educational and social outcomes for young people. We learned that Haringey has a well established multi agency approach to transition planning which involves young people and the professional organisations which they will deal with. The scrutiny review put forward a number of recommendations but the report did not touch upon what happens to vulnerable children assessed as having a high threshold of need i.e. those with child care plans, experiencing domestic violence or involved in a gang culture and how they do or do not pass from Children's services to Adult Services. The independent member of the committee recommended completing a scoping exercise with the assistant director for safeguarding in order to report back to the next committee meeting on how the committee can investigate the levels of responsibility for high threshold vulnerable children. They would look at how much contact they have with children's services and see if this progresses through to adult services or another service. Past cases can be referred to in order to track the contact with services and find the eventual outcome for the child into adulthood.

#### **RESOLVED**

1. That the report be noted.

Agreed that the committee consider, at their next meeting the scope of a review into how the committee can investigate the levels of responsibility for high threshold vulnerable children. This will involve examining the contact they have with services and the impact this has on their outcomes.

HC/ MW

## CSPPAC16

**COMMON ASSESSMENT FRAMEWORK** (Report from the Chair of the CAF Panel – Agenda item 8 )

At the last meeting of the committee in June the panel had requested a report on the role of CAF to gain a wider understanding of how this process works. The panel noted that the common assessment framework (CAF) is a standardised approach to conducting an assessment of a child's additional needs. It can be used by practitioners across children's services in England and is a tool for identifying a child's needs and what is working well in their life, then putting in place a plan to make sure they get the support that they require. The process followed by officers when receiving a referral was set out in the report. It begins with contacting the CAF team in order to check that a CAF already exists or if the child is in contact with social workers. There will follow a meeting with involved practitioners, parent, and child to complete a CAF form. The committee were advised that the CAF is a voluntary process and has to be agreed with by the parent/carer before submission to the CAF panel. The advantage of the CAF is that it can be undertaken by a number of people and therefore it can be completed by the professional who knows the child well. It was important to note that the CAF is resource based and will mean directing eligible children to the available resources. To further aid committee members understanding of how a child's need is assessed it was important for members to have information on the thresholds of need used by Children and Young Peoples' service with Haringey Children and young people's partnership agencies. This is a document that sets out agreements on levels of need and risk which will trigger referrals to universal or targeted services. It provides a guide to practitioners in all agencies that work with children to assist in assessing and identifying children's level of need and think about which services might be available to meet those needs. The committee agreed that it would be useful to receive this document to further aid their understanding about how children are located to the CAF process or child protection service.

DACCS

The committee were informed about how the CAF panel works. This meeting was described as a live process as it involves multi agencies coming together and considering the CAF applications together on the computer database. This allows a good discussion on the received applications with information sharing about the families which maybe in contact with more than one agency. The meeting also allows agencies to understand if there are any gaps in service provision to the families. The committee shared their own experiences about the CAF process and commented on:

- The length of time needed to complete the CAF form as it impacts on the speed in which a child can access a service. There is a hidden cost element as involves time given to information gathering and completion of the form.
- Duplication of effort as there is sometimes further form filling required when the CAF is passed to an agency.
- Level of attention given to CAF's at the panel meetings especially if there are a large number received.
- The number of CAF's completed by schools and whether this varies with similar type schools.
- The support for agencies available and increasing awareness about what the CAF involves.

We noted, in response to these concerns, that there were CAF training modules which would be scheduled for agencies and schools to attend. The current focus was processing the large number of CAFs received during the summer period. Children services agreed to check through the CAF applications received from schools to understand if there were significant variations in the numbers received from similar type schools. The committee were shown a CAF form and also advised that anonymised initial and core assessment forms, used for training purposes, were available to help the committee with their understanding on the differences between the child protection and CAF process.

# **RESOLVED**

- 1. That the report be noted.
- 2. That the committee receive the thresholds of need document.
- 3. That the committee receive a copy of the CAF form tabled by the independent member.

4. That the Children's service investigate the number of CAF forms received from schools and check if there is a variation in the number received from schools in the same area.

5. That the committee consider at their next meeting initial and core assessments which have been used previously for training purposes.

DACCS HC

DACCS

**DACCS** 

# CSPPAC17 EXCLUSION OF PRESS AND PUBLIC (Agenda item 9)

The press and public were excluded from meeting for consideration of the subsequent agenda item as the report contained exempt information as defined in Section 100a of the Local Government Act 1972(as amended by Section 12A of the Local Government Act 1985); paras 1&2; namely information relating to any individual, and information likely to reveal the identity of an individual.

## CSPPAC18

**CAF AUDIT OF CASES**(Report from the Independent Member of the Committee – Agenda item 10)

In January 2010 Members of the Children's Safeguarding Policy and Performance Advisory Committee considered a report on thresholds for Children and Young People's Services. Members were concerned about children who might have significant needs but whose needs did not meet the thresholds for specialist social care services. It was considered likely that such children and young person would have their needs assessed using the Common Assessment Framework (CAF) and where necessary access universal and targeted services. The independent member of the committee undertook an independent audit of a sample of CAFs considered at the June CAF panels and reported to the committee her findings. These were: concerns about the delay in decision making on referrals to services, a small number of the cases looked at that did not require the completion of a CAF as the issue was guite minor and also little evidence of a lead professional being allocated where there was a team around the child. The independent member recognised the good work of the CAF panel in ensuring that key professionals were meeting and assessing the applications as this was a good way of identifying a range of needs for a child quite quickly and therefore she agreed to further consider the speed of the CAF assessments before the establishment of the CAF panel to further understand the scale of improvements. The independent member further agreed to track some cases after processing by the CAF panel and also read through the information considered by the CAF panel at their meetings. Following this exercise the independent chair would report back to the next meeting of the committee her findings

HC

Continuing with the subject of CAF audits, the independent member of the committee advised that the Cabinet Member for Children and Young People had recently commissioned an independent audit of CAF cases recorded on Framework I and proposed that the committee request, from the Cabinet Member, consideration of the findings of this audit and subsequent action plan. The Chair concurred with this proposal and suggested that the Cabinet Member for Children and Young people be invited to the next meeting of the committee to share the findings of the audit and action plan.

HLDMS

## **RESOLVED**

 Agreed that Children and Young People's Service record more detail of the CAF discussion about each child on Framework I, including the name of the lead professional on each case and key members of the team around the child.

DACCS

HC

2. Agreed that the independent member of the committee complete further follow up work on CAF cases as detailed above and report back her findings to the next meeting.

le HLDMS

3. Agreed that the Cabinet Member for Children and Young People

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# MINUTES OF THE CHILDREN'S SAFEGUARDING POLICY AND PRACTICE ADVISORY **COMMITTEE MONDAY 04 OCTOBER 2010**

be invited to the next meeting of the committee to share the findings and action plan of the independent audit of CAF cases input onto Framework I.  4. Agreed that, where there are categories of ethnicity presented in reports, that figures are compared to the ethnic breakdown of the borough in order for Members to understand any correlations.	DACCS
DATE OF THE NEXT MEETING	
The chair advised that the next meeting of this committee on the 15 November had to be altered to allow a Leader's conference meeting to take place on that evening. The proposed new date for this committee meeting was the 29 <sup>th</sup> November. We noted that there were no meetings on this evening involving members of this committee and the members attending agreed, in principal, to the new meeting date proposed. It was agreed that a meeting request, via outlook, be sent out members of the committee.	
Agenda items for the next meeting on the 29 <sup>th</sup> November were:	
Scope of a review into how the committee can investigate the levels of responsibility for high threshold vulnerable children.	HC/ MW
Consideration of Initial and core assessments which have beer used previously for training purposes.	DAACS
3. CAF work	
Results of mapping exercise into the number of CAF forms received from schools.	DAAS
Follow up work on audit of CAF cases being completed by Independent member (see CSPPAC18).	HC /
Audit of CAF cases recorded on Framework I and Action Plan.	HLDMS
Noted that there were CRB checks still outstanding for new members of the committee and agreed that Personnel be contacted to progress this matter.	
The meeting ended at 21:00 hours.	

The meeting ended at 21:00 hours. REG RICE

Chair



Briefing for:	Children's Safeguarding Policy and Performance Advisory Committee		
Title:	The Future of the Committee		
Lead Officer:	Hilary Corrick – Independent Member of the Committee		
Date:	6 <sup>th</sup> December 2010		

1. A review of the role of the Children's Safeguarding Policy and Performance Advisory Committee

The Children's Safeguarding Policy and Performance Advisory Committee was set up in April 2009 with the following Terms of Reference:

# Terms of reference for Children Safeguarding Policy and Practice Panel

- (1) To examine and consider the effectiveness of the Council's policies and practice relating to the safeguarding of children.
- (2) To examine and consider the effectiveness of the arrangements for cooperation on child protection matters between partner agencies.
- (3) To consider the Council's policies and performance relating to safeguarding through observing practice in Haringey and obtaining the views of key stakeholders (staff, families and children /young people) to attain a qualitative understanding of safeguarding practice.
- (4) To make recommendations on these matters to the Cabinet or Cabinet Member for Children and Young People and Director of Children and Young People's Service in taking forward improvements to safeguarding of children.

## **Membership**



# **Haringey Council**

Three non cabinet Councillors from the majority group, one of whom will chair the panel and two Councillors from the minority group plus one non-Councillor member having suitable experience and/or qualifications .The quorum will be three members.

The Chair will determine the Panel's procedures and the means for conveying the Panel's views to the Cabinet but, in the event of any dispute, the outcome will be determined by the majority vote of the Panel's membership with the Chair having a casting vote.

An independent member was also appointed to the Committee in order to provide advice to members.

# **Duration**

The terms of reference for the Panel will be reviewed by the Cabinet Member for Children and Young People following the Council Elections in 2010.

The Chair of the Committee and the independent member met with the Cabinet member for Children and Young People in November 2010 as part of the review of the Committee's terms of reference and role.

# 2. Background information

At that meeting it was noted that the practice has developed of the Committee Chair attending the Overview and Scrutiny Safeguarding meeting, and there was a discussion about the scrutiny function of the Children's Safeguarding Policy and Performance Advisory Committee. It reports to the Cabinet Member and presented a report to full Council in March 2010.

The role of the Corporate Parenting Advisory Committee was discussed and a proposal made that the Children's Safeguarding Policy and Performance Advisory Committee could be seen as a parallel Committee overseeing the Council's responsibility for Children in Need in Haringey.

## 3. Options for consideration

It is proposed that the Children's Safeguarding Policy and Performance Advisory Committee be reconstituted along similar lines to the Corporate Parenting Advisory Committee. This would give it a clearer role in the Committee structure with clear reporting lines, and significant officer support. The role of the independent member would no longer be necessary.

## 4. Financial Implications

There are no financial implications.

# 5. Legal Implications

There are no financial implications.



# 6. Policy Implications

The role of the Committee in terms of detailed case scrutiny, and the understanding of safeguarding policy, procedures and performance, would be unchanged.



Briefing for:	Safeguarding Policy and Practice Committee	Item number	3
Title: CAF Action Plan			
Lead Officer:	Alison Botham MDT Co-ordinator		
Date:	26 <sup>th</sup> November 2010		
Cabinet member input and introduction			

# 1. Issue under consideration

Outline of action plan since CAF audit undertaken in September 2010 See CAF Action Plan Appendix 1.

# 2. Background information

This action plan sets out the activity to address issues highlighted in two audits of CAF practice undertaken in August and September 2010. Specific case issues were highlighted and these have been addressed individually and therefore this action plan does not address individual case progress.

## 3. Options for consideration

To consider the actions taken to date and plans for further action outlined in appendix 1.

# 4. Comments from the Chief Financial Officer N/Δ

# 5. Comments from the Chief Legal Officer N/A

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# Briefing for Safeguarding Policy and Practice Committee Appendix 1 CAF ACTION PLAN

November 2010

#### Introduction

This action plan sets out the activity to address issues highlighted in two audits of CAF practice undertaken in August and September 2010. Specific case issues were highlighted and these have been addressed individually and therefore this action plan does not address individual case progress.

The particular issues highlighted for action in the audits were

- Consideration and evaluation of the numbers of CAF's undertaken and presented to the CAF panel that resulted in no additional service allocation
- Concerns about the Framework I data base and whether the reports provide the right information about CAF activity
- The back log of CAF's waiting to be reviewed by the CAF manager and the delays in a number of CAF's then getting to the CAF panel for consideration.

In addition we continue to plan to ensure continued improvements in the quality CAF assessment practice and the CAF performance framework is being developed and will be agreed in December 2010.

The audit that was undertaken by Hilary Corrick is being followed up by her and she is currently in the process of interviewing a sample of staff who undertook the CAF assessments and parents/carers of the children that were the subjects of the CAF's. This will assist us in identifying any additional aspects of CAF practice and the arrangements that need improvement.

# Briefing for Safeguarding Policy and Practice Committee Appendix 1 CAF ACTION PLAN

	Agreed action	Timescale	Outcome/Comments
CAF's considered at CAF panels that result in no service allocation	Evaluate overall percentage beyond the panels in June considered by the auditor.	November 2010	The percentage of CAF's presented to panel in the quarter April – June 2010 was 25% and therefore in the panels held in April and May the percentage where no service was allocated was less than 25%. The preceding year the overall percentage was just less than 25%, and figures since June indicate that the figure is less than 25%.
	Review a sample of decisions where no service was allocated to ascertain whether the decision was appropriate	October - November 2010	Reasons for non allocation of service vary, and a review of decisions indicates that almost all were appropriate. Key reasons for non allocation of service include <ul> <li>Assessor to undertake more work and case to return to panel at an agreed date</li> <li>CAF assessment provides enough information and indicates that no additional service is warranted. This is often a decision that the CAF manager cannot make out</li> </ul>

# Briefing for Safeguarding Policy and Practice Committee Appendix 1 CAF ACTION PLAN

Agreed action	Timescale	Outcome/Comments
		side panel as it depends upon
		the professional expertise of
		the service/s represented at
		panel
		<ul> <li>Insufficient information to</li> </ul>
		understand the child's needs.
		These CAF's are generally
		identified by the CAF
		manager who will contact the
		assessor to ask them to
		undertake more assessment
		work or to provide more
		information. However there
		are instances where this
		cannot be achieved and in the
		interests of minimising delay
		for the child the CAF is
		presented to panel.
		This review of cases did     highlight that since the new
		highlight that since the new
		FWi system the minutes and decisions at panel in some
		parts are inserted from a drop
		down menu which does not
		reflect all the above options.
		This will be considered with
		the FWi team at a meeting
		scheduled in early December.
		Schoduled in early Decelliber.

# Briefing for Safeguarding Policy and Practice Committee Appendix 1 CAF ACTION PLAN

	Agreed action	Timescale	Outcome/Comments
			In addition the chair and minute taker need to ensure more detailed minutes of decisions and the reasons for the decisions. This has been actioned with immediate effect.
	Monitor percentage of CAF's where no service is allocated at CAF panel on an on going basis. Ensure that reasons are evaluated and feedback is given to settings undertaking CAF's about why this is happening.	On going	This monitoring is taking place and themes in relation to assessment practice are informing the CAF assessor training that will start in January 2011.  In addition feedback is given through SENCO forums and to Health Visitors by the senior manager representatives on the CAF panel. The overall quality of CAF assessments continues to improve.
FWi data base and reports	<ul> <li>Review current CAF process with CAF manager and CAF co-ordinator and evaluate impact of using FWi.</li> <li>Identify system issues that may be impacting on the performance of the team and review with the FWi team</li> <li>Identify how the FWi data base has been set up identifying how it needs to be changed and improved to reduce</li> </ul>	October 2010– Jan 2011	This work is in progress and meetings have taken place within the team. A meeting has been arranged to agree how to improve the FWi data base, and the reporting arrangements. This meeting will then be able to agree changes and a time scale for these.

# Briefing for Safeguarding Policy and Practice Committee Appendix 1 CAF ACTION PLAN

	Agreed action	Timescale	Outcome/Comments
	<ul> <li>the number of separate reports that need to be run.</li> <li>Arrange meeting with CAF manager, CAF co-ordinator, Chair of CAF panel, Service Development manager and FWI to agree changes to the CAF FWI system and data base.</li> </ul>		
Back log	CAF manager to continue to ensure that all cases where the CAF has been undertaken by a Health Visitor, by a social worker, or is identified by an assessor as urgent are dealt with as a priority. These cases are all reviewed when they come in by the CAF manager who then prioritises activity on these cases.	On going	This is on going.
	<ul> <li>Review of backlog by MDT co- ordinator to ensure prioritisation is working effectively.</li> </ul>	October - November 2010	Review of the back log undertaken by chair of CAF panel and she confirmed that prioritisation system is working. In addition she reviewed and agreed the actions on the backlog up to end of October.
	Plan how to reduce the backlog.	October - December 2010	Plan agreed to include

# Briefing for Safeguarding Policy and Practice Committee Appendix 1 CAF ACTION PLAN

 Agreed action	Timescale	Outcome/Comments
		assessments to go direct to
		SEN team
		<ul> <li>CAF co-ordinator remit</li> </ul>
		changed so that work that
		does not require review by
		CAF manager can be
		actioned by CAF co-ordinator.
		<ul> <li>Additional CAF panel agreed</li> </ul>
		to take place mid December
		to clear Back log
		<ul> <li>If all back log cases are not</li> </ul>
		cleared by the additional
		panel consideration will be
		given to some CAF's being
		agreed by an additional
		special panel to be held
		before Christmas.
		<ul> <li>In addition provisional plans</li> </ul>
		will be put in place for one
		further additional panel in
		January if necessary
		<ul> <li>Plans are being considered to</li> </ul>
		increase the capacity of the
		CAF team on an on going
		basis.

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Agenda Item 8

By virtue of paragraph(s) 2 of Part 1 of Schedule 12A of the Local Government Act 1972.

Document is exempt

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Agenda Item 9

By virtue of paragraph(s) 2 of Part 1 of Schedule 12A of the Local Government Act 1972.

Document is exempt

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By virtue of paragraph(s) 2 of Part 1 of Schedule 12A of the Local Government Act 1972.

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